



Eddie Baza Calvo
Governor

Ray Tenorio
Lt. Governor

Department of Parks and Recreation

Government of Guam
490 Chalan Palasyo
Agana Heights, Guam 96910
Director's Office: (671) 475-6296/7
Facsimile: (671) 477-0997
Parks Division: (671) 475-6288/9
Guam Historic Resources Division: (671) 475-6295/6270



Raymond F.Y. Blas
Director

May 30, 2014

MEMORANDUM

To: Joint Guam Program Office Forward
P.O. 153246
Santa Rita, Guam 96915

Office of the Governor of Guam
Attn: Military Buildup Office (Mark Calvo)
Ricardo J. Bordallo Governor's Complex
Adelup, Guam 96910

From: Director

Subject: Department of Parks and Recreation's Input / Comment on the
Draft Supplemental Environmental Impact Statement (SEIS)

Hafa Aдай! The following are DPR's comments relative to the impacts of the subject DSEIS. Please note that the SHPO's review and comments will be provided separately.

- Population Change: Although significantly lower than the population stated in the 2010 Final EIS, an increase of 6,300 individuals and more than 10,000 during the peak of the construction period as proposed in this DSEIS will impact the following DPR activities and operations:
 - Increase in usage of parks, beaches and recreational facilities: Staffing requirements for these operations and facilities will need to be increased to ensure that adequate upkeep and safety is maintained.
 - Availability of existing outdoor recreational space: As the population increases, the availability of fixed outdoor resources (park shelters, camp sites, vendor areas, etc.) will result in the decrease of availability for island residents and visitors alike. Overcrowding of parks and beaches will likely result as well as encroachment into private properties, etc.

- Burial Issues: It is anticipated that a large portion of the workforce required for the proposed buildup will come from foreign labor. Given the anticipated peak in population growth of 10,000 individuals, it is likely that an extremely small percentage may for one reason or another become deceased while on Island. Burial options include the transporting of the individuals back to their place of origin, private burial service, or burial at a public cemetery. It is likely that the burial will occur at DPR's public cemetery as this option is the most cost effective of the options. Although minimal, any impact to an already overcrowded public cemetery will result in a significant reduction in the remaining lifespan of the cemetery.
- Economic Activity: Correspondingly, the increase in population will inevitably result in the increase of businesses to serve the population. The impacts to DPR's outdoor recreational resources will likely include:
 - Increase in number of land based and water based food and recreational vendors.
 - Increase in the number of public safety incidents (water recreation related, thefts, altercations, etc.).
 - Overcrowding of beach access and parking.
 - Increase in the revenues from permit fees, etc.
 - Increase in the availability and variety of outdoor recreational resources and opportunities.
- Public Services: Separate from the impacts of a population increase on DPR's outdoor resources, the proposed buildup will result in additional staffing requirements for plan reviews, site investigations and inspections. Although anticipated staffing requirements presently only call for 1 additional personnel for the proposed buildup approach, it is highly likely that an additional 2 personnel will be required to replace employees lost to retirement, etc. This issue is addressed separately in the SHPOs response.
- Socio-cultural Issues: Although difficult to assess due to the phased and gradual increase in population of the proposed action, it is likely that an increase in minor conflicts or altercations will occur as a result of overcrowding and competing for limited space (parking, park or beach areas, encroachment, etc.). Additionally, unintended conflicts/misunderstanding resulting from general cultural and social customs or practices of diverse groups (Pacific Islanders, foreign workforce and military personnel) is likely.

- Land Acquisition: Impacts in this area include, but are not limited to, access to beaches and historical sites and resources. Although existing access may be limited/restricted, it is unclear what level of future access to these resources will be provided. Detailed impacts of access issues to recreational, cultural and historical resources are addressed in the SHPOs comments.

In addition to the current PA being coordinated with the SHPO to address the impacts of the proposed undertaking, DPR will continue to work diligently and in collaboration with other departments and agencies as well as with the Military to develop strategies, policies and programs to address the impacts from both the fiscal aspect and through partnerships to ensure that island residents and visitors alike are afforded the opportunity to experience Guam's outdoor recreational, cultural, and historical resources. Thank you for your continued support of DPR and for the opportunity to comment.

Regards,



RAYMOND F.Y. BLAS